

## Message Text

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PAGE 01 STATE 067973 TOSEC 030017  
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S E C R E T STATE 067973 TOSEC 030017

NODIS  
EYES ONLY FOR THE AMBASSADOR; MOSCOW FOR SECRETARY VANCE  
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PAGE 02 STATE 067973 TOSEC 030017

E.O. 11652: GDS

TAGS: MNUC, PFOR

SUBJECT: PRESIDENTIAL NUCLEAR POLICY STATEMENT

1. IN THE VERY NEAR FUTURE, THE PRESIDENT INTENDS TO ANNOUNCE CERTAIN POLICY DECISIONS CONCERNING NUCLEAR NON-PROLIFERATION.

2. YOU SHOULD APPROACH HOST GOVERNMENT AT HIGH LEVEL -- FOREIGN MINISTER, PRIME MINISTER, OR EQUIVALENT -- AND ADVISE HOST GOVERNMENT IN STRICTEST CONFIDENCE OF FORTH-COMING PRESIDENTIAL STATEMENT, INDICATING THAT U.S. IS CONSULTING ONLY SMALL NUMBER OF IMPORTANT STATES IN ADVANCE. YOU SHOULD EXPLAIN THAT WE ENVISAGE ANNOUNCEMENT WILL PRESENT U.S. DOMESTIC POLICY DECISIONS, WITHIN CONTEXT OF STRONG U.S. DESIRE TO DEVELOP EFFECTIVE INTERNATIONAL ARRANGEMENTS TO MEET GLOBAL ENERGY NEEDS, WHILE MINIMIZING RISK OF SPREAD OF NUCLEAR EXPLOSIVE CAPABILITIES.

3. FOR YOUR USE IN BRIEFING HOST GOVERNMENT, YOU SHOULD USE THE FOLLOWING TALKING POINTS, WHICH MAY BE LEFT BEHIND AS A NON-PAPER.

BEGIN TEXT:

(A) THE UNITED STATES IS MINDFUL OF GLOBAL ENERGY NEEDS, AND THE DESIRE OF INDIVIDUAL COUNTRIES TO GAIN A SECURE SOURCE OF ENERGY SUPPLY. AT THE SAME TIME, THE U.S. IS DEEPLY CONCERNED ABOUT THE CONSEQUENCES FOR ALL NATIONS OF A FURTHER SPREAD OF NUCLEAR EXPLOSIVE CAPABILITY. IT BELIEVES THAT THESE RISKS WOULD BE VASTLY INCREASED BY THE FURTHER SPREAD OF SENSITIVE NUCLEAR TECHNOLOGIES.

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THE UNITED STATES VIEWS SENSITIVE TECHNOLOGIES AND FACILITIES AS THOSE WHICH INVOLVE DIRECT ACCESS TO PLUTONIUM, HIGHLY ENRICHED URANIUM, OR OTHER WEAPONS USEABLE MATERIAL.

(B) THE UNITED STATES HAS MADE A THOROUGH REVIEW OF NUCLEAR FUEL CYCLES, BEARING IN MIND ALL RELEVANT FACTORS. IT HAS CONCLUDED THAT THE OVERRIDING DANGERS OF PROLIFERATION AND DIRECT IMPLICATIONS FOR PEACE AND SECURITY -- AS WELL AS STRONG SCIENTIFIC AND ECONOMIC EVIDENCE -- MILITATE FOR A MAJOR CHANGE IN U.S. DOMESTIC NUCLEAR ENERGY POLICIES AND PROGRAMS.

(C) ACCORDINGLY, THE UNITED STATES HAS REACHED THE FOLLOWING DOMESTIC DECISIONS WHICH WILL BE ANNOUNCED IN THE VERY NEAR FUTURE. THE UNITED STATES WILL:

(I) INDEFINITELY DEFER THE COMMERCIAL REPROCESSING AND RECYCLING OF PLUTONIUM IN THE U.S.;

(II) RESTRUCTURE THE U.S. BREEDER REACTOR PROGRAM TO EMPHASIZE DESIGNS OTHER THAN THE PLUTONIUM BREEDER, AND TO DEFER DATE FOR POSSIBLE COMMERCIALIZATION;

(III) REDIRECT FUNDING OF U.S. NUCLEAR RESEARCH AND DEVELOPMENT PROGRAMS, TO CONCENTRATE ON DEVELOPMENT OF ALTERNATIVE NUCLEAR FUEL CYCLES WHICH DO NOT INVOLVE ACCESS TO WEAPONS USEABLE MATERIALS; AND

(IV) INCREASE U.S. PRODUCTION CAPACITY FOR NUCLEAR FUELS.

(D) THESE U.S. DOMESTIC DECISIONS HAVE IMPLICATIONS FOR OTHER NATIONS. ACCORDINGLY, THE UNITED STATES WISHES TO CONSULT CLOSELY WITH A LIMITED NUMBER OF INTERESTED NATIONS ON THE INTERNATIONAL IMPLICATIONS OF ITS DOMESTIC SECRET

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DECISIONS, AND ON THE BEST WAY FOR IT TO PROCEED IN CONCERT WITH THESE OTHER NATIONS TO PROMOTE THE OBJECTIVE OF

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(F) THE UNITED STATES IS COMMITTED TO STRENGTHENING THE NON-PROLIFERATION REGIME: BY ENCOURAGING THE WIDEST POSSIBLE ADHERENCE TO THE NPT AND TO COMPREHENSIVE INTERNATIONAL SAFEGUARDS; BY STRENGTHENING AND IMPROVING THE IAEA; AND BY ENFORCING SANCTIONS AGAINST THE VIOLATION OF NUCLEAR AGREEMENTS WITH THE U.S.

(G) THE UNITED STATES SEEKS COMMENTS AND SUGGESTIONS ON THIS APPROACH, AS PART OF DEVELOPING A MULTILATERAL FRAMEWORK TO RESOLVE ISSUES RAISED ABOVE. INITIAL COMMENTS AND QUESTIONS WOULD BE WELCOME IN ADVANCE OF ANNOUNCEMENT OF U.S. DOMESTIC NUCLEAR POLICIES AND PROGRAMS. THESE COMMENTS AND QUESTIONS MAY BE GIVEN TO THE U.S. AMBASSADOR FOR REFERRAL TO WASHINGTON, OR DIRECTLY TO THE STATE

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S E C R E T STATE 067973

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PASS TO FOREIGN MINISTER OR BERNARDIC

FOL TEL SENT ACTION BONN BRASILIA BRUSSELS BERLIN THEHAGUE  
ISLAMABAD LONDON MOSCOW NEW DELHI OTTAWA PARIS PRAGUE  
ROME STOCKHOLM TEHRAN TOKYO WARSAW INFO USMISSION NATO  
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SECRET STATE 067973 TOSEC 030017

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E.O. 11652: GDS

TAGS: MNUC, PFOR

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S E C R E T STATE 067973

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FOLLOWING TEL SENT ACTION BONN, BRASILIA, BRUSSELS, BERLIN,  
THE HAGUE ISLAMABAD, LONDON, MOSCOW, NEW DELHI, OTTAWA, PARIS,  
PRAGUE, ROME, STOCKHOLM, TEHRAN, TOKYO, WARSAW INFO NATO,  
EC BRUSSELS, IAEA VIENNA, USUN NEW YORK, USDEL SECRETARY FROM  
STATE MARCH 27:

QUOTE S E C R E T STATE 067973 TOSEC 030017

NODIS  
EYES ONLY FOR THE AMBASSADOR; MOSCOW FOR SECRETARY VANCE

E.O. 11652: GDS

TAGS: MNUC, PFOR

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FOLLOWING REPEAT STATE SENT ACTION BELGRADE, BONN, BRASILIA,  
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QUOTE: S E C R E T STATE 67973 TOSEC 030017

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EYES ONLY FOR THE AMBASSADOR, MOSCOW FOR SECRETARY VANCE

PASS TO FOREIGN MINISTER OR BERNARDIC

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D) THESE U.S. DOMESTIC DECISIONS HAVE IMPLICATIONS FOR OTHER NATIONS. ACCORDINGLY, THE UNITED STATES WISHES TO CONSULT CLOSELY WITH A LIMITED NUMBER OF INTERESTED NATIONS ON THE INTERNATIONAL IMPLICATIONS OF ITS DOMESTIC DECISIONS, AND ON THE BEST WAY FOR IT TO PROCEED TO CONCERT WITH THESE OTHER NATIONS TO PROMOTE THE OBJECTIVE OF DEVELOPING EFFECTIVE INTERNATIONAL ARRANGEMENTS TO MEET GLOBAL ENERGY NEEDS AND MINIMIZE THE RISK OF PROLIFERATION.

E) THE UNITED STATES WOULD LIKE TO DISCUSS A WIDE RANGE OF INTERNATIONAL APPROACHES AND FRAMEWORKS, THAT WILL

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PERMIT ALL NATIONS TO ACHIEVE THEIR ENERGY OBJECTIVES WHILE REDUCING THE LIKELIHOOD OF A FURTHER SPREAD OF NUCLEAR WEAPONS. AMONG OTHER THINGS, IT WISHES TO EXPLORE THE POSSIBILITIES OF AN INTERNATIONAL NUCLEAR FUEL-CYCLE EVALUATION PROGRAM, AIMED AT EXPLORING (I) ALTERNATIVE, NON-SENSITIVE FUEL CYCLES; (II) A VARIETY OF INTERNATIONAL AND U.S. MEASURES TO ASSURE ACCESS BY ALL NATIONS TO NUCLEAR FUEL SUPPLIES AND SPENT FUEL STORAGE.

F) THE UNITED STATES IS COMMITTED TO STRENGTHENING THE NON-PROLIFERATION REGIME: BY ENCOURAGING THE WIDEST POSSIBLE ADHERENCE TO THE NPT AND TO COMPREHENSIVE INTERNATIONAL SAFEGUARDS; BY STRENGTHENING AND IMPROVING THE IAEA; AND BY ENFORCING SANCTIONS AGAINST THE VIOLATION OF NUCLEAR AGREEMENTS WITH THE U.S.

G) THE UNITED STATES SEEKS COMMENTS AND SUGGESTIONS ON THIS APPROACH, AS PART OF DEVELOPING A MULTILATERAL FRAMEWORK TO RESOLVE ISSUES RAISED ABOVE. INITIAL COMMENTS AND QUESTIONS WOULD BE WELCOME IN ADVANCE OF ANNOUNCEMENT OF

U.S. DOMESTIC NUCLEAR PLICIES AND PROGRAMS. THESE COMMENTS AND QUESTIONS MAY BE GIVEN TO THE U.S. AMBASSADOR FOR REFERRAL TO WASHINGTON, OR DIRECTLY TO THE STATE DEPARTMENT THROUGHEMBASSIES IN WASHINGTON. WE WOULD WELCOME RECEIVING INITIAL COMMENTS AND QUESTIONS BY APRIL 1.

H) FOLLOWING ANNOUNCEMENT OF U.S. DOMESTIC PROGRAMS, THE UNITED STATES WILL CONTINUE THE CLOSEST POSSIBLE CONSULTATIONS WITH OTHER GOVERNMENTS, SEEKING WAYS TO MEET IN AN INTERNATIONAL FRAMEWORK THE VARIOUS PROBLEMS AND ISSUES INVOLVED. END TEXT.

4. FOR BRASILIA AND ISLAMABAD. ON AN URGENT BASIS THE DEPARTMENT WOULD VALUE ADVISE YOU MAY HAVE TO OFFER IN CONNECTION WITH BRIEFING HOST GOVERNMENT.

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30 MAR 77

QUOTE S E C R E T STATE 067973

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FOLLOWING REPEAT STATE SENT ACTION BELGRADE, BONN, BRASILIA,  
BRUSSELS, BERLIN, THE HAGUE, ISLAMABAD, LONDON, MOSCOW, NEW DELHI,  
OTTAWA, PARIS, PRAGUE, ROME, STOCKHOLM, TEHRAN, TOKYO, WARSAW,  
INFO USMISSION NATO, EC BRUSSELS, IAEA VIENNA, USUN, USDEL  
SECRETARY DTD 27 MAR 77.

QUOTE: S E C R E T STATE 67973 TOSEC 030017

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PASS TO FOREIGN MINISTER OR BERNARDIC

EO 11652: GDS  
TAGS: MNUC, PFOR  
SUBJ: PRESIDENTIAL NUCLEAR POLICY STATEMENT

1. IN THE VERY NEAR FUTURE, THE PRESIDENT INTENDS TO  
ANNOUNCE CERTAIN POLICY DECISIONS CONCERNING NUCLEAR  
NON-PROLIFERATION.

2. YOU SHOULD APPROACH HOST GOVERNMENT AT HIGH LEVEL--  
FOREIGN MINISTER, PRIME MINISTER, OR EQUIVALENT--AND  
ADVISE HOST GOVERNMENT IN STRICTEST CONFIDENCE OF FORTH-  
COMING PRESIDENTIAL STATEMENT, INDICATING THE U.S. IS  
CONSULTING ONLY SMALL NUMBER OF IMPORTANT STATES IN ADVANCE.  
YOU SHOULD EXPLAIN THAT WE ENVISAGE ANNOUNCEMENT WILL  
PRESENT U.S. DOMESTIC POLICY DECISIONS, WITHIN CONTEXT OF  
STRONG U.S. DESIRE TO DEVELOP EFFECTIVE INTERNATIONAL  
ARRANGEMENTS TO MEET GLOBAL ENERGY NEEDS, WHILE MINIMIZING  
RISK OF SPREAD OF NUCLEAR EXPLOSIVE CAPABILITIES.

3. FOR YOUR USE IN BRIEFING HOST GOVERNMENT, YOU SHOULD  
USE THE FOLLOWING TALKING POINTS, WHICH MAY BE LEFT BEHIND  
AS A NON-PAPER.

BEGIN TEXT:

(A) THE UNITED STATES IS MINDFUL OF GLOBAL ENERGY NEEDS,  
AND THE DESIRE OF INDIVIDUAL COUNTRIES TO GAIN A SECURE  
SOURCE OF ENERGY SUPPLY. AT THE SAME TIME, THE U.S. IS

DEEPLY CONCERNED ABOUT THE CONSEQUENCES FOR ALL NATIONS  
OF A FURTHER SPREAD OF NUCLEAR EXPLOSIVE CAPABILITY. IT  
BELIEVES THAT THESE RISKS WOULD BE VASTLY INCREASED BY  
THE FURTHER SPREAD OF SENSITIVE NUCLEAR TECHNOLOGIES.  
THE UNITED STATES VIEWS SENSITIVE TECHNOLOGIES AND

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FACILITIES AS THOSE WHICH INVOLVE DIRECT ACCESS TO  
PLUTONIUM, HIGHLY ENRICHED URANIUM, OR OTHER WEAPONS  
USEABLE MATERIAL.

B) THE UNITED STATE HAS MADE A THOROUGH REVIEW OF  
NUCLEAR FUEL CYCLES, BEARING IN MIND ALL RELEVANT FACTORS.  
IT HAS CONCLUDED THAT THE OVERIDING DANGERS OF PROLIFER-  
ATION AND DIRECT IMPLICATIONS FOR PEACE AND SECURITY--AS  
WELL AS STRONG SCIENTIFIC AND ECONOMIC EVIDENCE--MILITATE  
FOR A MAJOR CHANGE IN U.S. DOMESTIC NUCLEAR ENERGY POLICIES  
AND PROGRAMS.

C) ACCORDINGLY, THE UNITED STATES HAS REACHED THE  
FOLLOWING DOMESTIC DECISIONS WHICH WILL BE ANNOUNCED IN  
THE VERY NEAR FUTURE. THE UNITED STATES WILL:

(I) INDEFINITELY DEFER THE COMMERCIAL REPROCESSING AND  
RECYCLING OF PLUTONIUM IN THE U.S.;

(II) RESTRUCTURE THE U.S. BREEDER REACTOR PROGRAM TO  
EMPHASIZE DESIGNS OTHER THAN THE PLUTONIUM BREEDER, AND  
TO DEFER DATE FOR POSSIBLE COMMERCIALIZATION;

(III) REDIRECT FUNDING THE U.S. NUCLEAR RESEARCH AND  
DEVELOPMENT PROGRAMS, TO CONCENTRATE ON DEVELOPMENT OF  
ALTERNATIVE NUCLEAR FUEL CYCLES WHICH DO NOT INVOLVE ACCESS  
TO WEAPONS USEABLE MATERIAL; AND

(IV) INCREASE U.S. PRODUCTION CAPACITY FOR NUCLEAR  
FUELS.

D) THESE U.S. DOMESTIC DECISIONS HAVE IMPLICATIONS  
FOR OTHER NATIONS. ACCORDINGLY, THE UNITED STATES WISHES  
TO CONSULT CLOSELY WITH A LIMITED NUMBER OF INTERESTED  
NATIONS ON THE INTERNATIONAL IMPLICATIONS OF ITS DOMESTIC  
DECISIONS, AND ON THE BEST WAY FOR IT TO PROCEED TO CONCERT

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WITH THESE OTHER NATIONS TO PROMOTE THE OBJECTIVE OF

DEVELOPING EFFECTIVE INTERNATIONAL ARRANGEMENTS TO MEET GLOBAL ENERGY NEEDS AND MINIMIZE THE RISH OF PROLIFERATION.

E) THE UNITED STATES WOULD LIKE TO DISCUSS A WIDE RANGE OF INTERNATIONAL APPROACHES AND FRAMEWORKS, THAT WILL PERMIT ALL NATIONS TO ACHIEVE THEIR ENERGY OBJECTIVES WHILE REDUCING THE LIEKLIHOOD OF A FURTHER SPREAD OF NUCLEAR WEAPONS. AMOUNG OTHER THINGS, IT WISHES TO EXPLORE THE POSSIBILITIES OF AN INTERNATIONAL NUCLEAR FUEL-CYCLE EVALUATION PROGRAM, AIMED AT EXPLORING (I) ALTHERNATIVE, NON-SENSITIVE FUEL CYCLES; (II) A VARIETY OF INTERNATIONAL AND U.S. MEASURES TO ASSURE ACCESS BY ALL NATIONS TO NUCLEAR FUEL SUPPLIES AND SPENT FUEL STORAGE.

F) THE UNITED STATES IS COMMITTED TO STRENGTHENING THE NON-PROLIFERATION REGIME: BY ENCOURAGING THE WIDEST POSSIBLE ADHERENCE TO THE NPT AND TO COMPEREHENSIVE INTERNATIONAL SAFEGUARDS; BY STRENGTHENING AND IMPROVING THE IAEA; AND BY ENFORCING SANCTIONS AGAINST THE VIOLATION OF NUCLEAR AGREEMENTS WITH THE U.S.

G) THE UNITED STATES SEEKS COMMENTS AND SUGGESTIONS ON THIS APPROACH, AS PART OF DEVELOPMING A MULTILATERAL FRAMEWORK TO RESOLVE ISSUES RASIED ABOVE. INITIAL COMMENTS AND QUESTIONS WOULD BE WELCOME IN ADVANCE OF ANNOUNCEMTN OF U.S. DOMESTIC NUCLEAR PLICIES AND PROGRAMS. THESE COMMENTS AND QUESTIONS MAY BE GIVEN TO THE U.S. AMBASSADOR FOR REFERRAL TO WASHINGTON, OR DIRECTLY TO THE STATE DEPARTMENT THROUGHEMBASSIES IN WASHINGTON. WE WOULD WELCOME RECEIVING INITIAL COMMENTS AND QUESTIONS BY APRIL 1.

H) FOLLOWING ANNOUNCEMENT OF U.S. DOMESTIC PROGRAMS, THE UNITED STATES WILL CONTINUE THE CLOSEST POSSIBLE CONSULTATIONS WITH OTHER GOVERNMENTS, SEEKING WAYS TO MEET IN AN INTERNATIONAL FRAMEWORK THE VARIOUS PROBLEMS AND

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ISSUES INVOLVED. END TEXT.

4. FOR BRASILIA AND ISLAMABAD. ON AN URGENT BASIS THE DEPARTMENT WOULD VALUE ADVISE YOU MAY HAVE TO OFFER IN CONNECTION WITH BRIEFING HOST GOVERNMENT.  
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**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 27-Mar-1977 12:00:00 am  
**Decapton Date:** 01-Jan-1960 12:00:00 am  
**Decapton Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** EMP  
**Enclosure:** EYES ONLY FOR THE AMBASSADOR  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** P840076-0698, N770002-0195  
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**Review Content Flags:**  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PRESIDENTIAL NUCLEAR POLICY STATEMENT  
**TAGS:** MNUC, PFOR, PARM, US  
**To:** BONN BRASILIA MULTIPLE  
**Type:** TE  
**vdkvgwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/bef339b1-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009